

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO**

---

**ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2023**

## TABLE OF CONTENTS

	<u>Page</u>
<b>Independent Auditor’s Report</b> .....	1
<b>Basic Financial Statements:</b>	
Government-Wide Financial Statements:	
Statement of Net Position .....	4
Statement of Activities .....	5
Fund Financial Statements:	
Balance Sheet- Governmental Fund .....	6
Statement of Revenues, Expenditures and Changes in Fund Balance- Governmental Fund .....	7
Statement of Revenues, Expenditures and Changes in Fund Balance- Budget to Actual (GAAP)- Special Revenue Fund .....	8
Notes to Financial Statements .....	9
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> and the <i>Measure L Program</i> .....	14
<b>Supplemental Schedule:</b>	
Schedule of Expenditures by Project .....	16

## INDEPENDENT AUDITOR'S REPORT

To the Policy Board  
Stanislaus Council of Governments

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the accompanying financial statements of the governmental activities and major fund of the Measure L Fund of the City of Modesto, California (the Measure L Fund), pertaining to certain provisions of Measure L: Local Road First Transportation Funding Measure (the *Measure L Program*), issued by the Stanislaus Council of Governments acting as the Stanislaus County Transportation Authority as of and for the year ended June 30, 2023, the budgetary comparison schedule for the special revenue fund and the related notes to the financial statements, which collectively comprise the Measure L Fund's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Measure L Fund, as of June 30, 2023, and the respective changes in financial position and budgetary comparison for the special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Measure L Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Measure L Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Measure L Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Measure L Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the financial statements. Management has omitted such information. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion the financial statements the collectively comprise the Measure L Funds' basic financial statements. The schedule of expenditures by project (supplemental schedule) is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplemental schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Emphasis-of-Matters**

As discussed in Note 1 to the financial statements, the financial statements present only the Measure L Fund referred to above and are not intended to present the financial position of the City of Modesto, California as a whole and the respective changes in financial position, or where applicable, its cash flows for the year then ended, in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2023 on our consideration of the Measure L Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Measure L Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Measure L Fund's internal control over financial reporting and compliance.

HENDERSON CPAs, INC.

A handwritten signature in black ink that reads "Henderson CPAs". The letters are cursive and somewhat stylized, with the "H" and "C" being particularly prominent.

Fresno, California  
December 15, 2023

**STANISLAUS COUNCIL OF GOVERNMENTS  
 MEASURE L - CITY OF MODESTO  
 STATEMENT OF NET POSITION  
 JUNE 30, 2023**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and investments	\$ 35,179,554
Accounts receivable	<u>3,692,812</u>
Total Assets	<u>38,872,366</u>
<b>LIABILITIES</b>	
None	<u>-</u>
Total Liabilities	<u>-</u>
<b>NET POSITION</b>	
Restricted	<u>38,872,366</u>
Total Net Position	<u><u>\$ 38,872,366</u></u>

The accompanying notes are an integral part of the financial statements.

**STANISLAUS COUNCIL OF GOVERNMENTS  
 MEASURE L - CITY OF MODESTO  
 STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED JUNE 30, 2023**

Functions/Programs	Expenses	Program Revenues Capital Grants and Contributions	Net (Expense) and Revenue and Changes in Net Position  Governmental Activities
Governmental Activities:			
Public ways and facilities	\$ 8,285,897	\$ 14,104,395	\$ 5,818,498
Totals	\$ 8,285,897	\$ 14,104,395	5,818,498
General Revenues:			
Investment earnings (losses)			286,390
Total General Revenues			286,390
Change in Net Position			6,104,888
Net Position, Beginning of Year			32,767,478
Net Position, End of Year			\$ 38,872,366

The accompanying notes are an integral part of the financial statements.

**STANISLAUS COUNCIL OF GOVERNMENTS  
 MEASURE L - CITY OF MODESTO  
 BALANCE SHEET  
 GOVERNMENTAL FUND  
 JUNE 30, 2023**

**ASSETS**

Cash and investments	\$	35,179,554
Accounts receivable		<u>3,692,812</u>
 Total Assets	 \$	 <u><u>38,872,366</u></u>

**LIABILITIES**

Liabilities		
None	\$	<u>-</u>
 Total Liabilities		 <u>-</u>

**DEFERRED INFLOWS OF RESOURCES**

Unavailable revenue		<u>1,294,264</u>
 Total Deferred Inflows of Resources		 <u>1,294,264</u>

**FUND BALANCE**

Restricted	\$	<u>37,578,102</u>
 Total Fund Balance		 <u>37,578,102</u>
 Total Liabilities, Deferred Inflows of Resources, and Fund Balance	 \$	 <u><u>38,872,366</u></u>

Reconciliation of the Balance Sheet of the Governmental Fund  
to the Statement of Net Position:

Total Fund Balance - Governmental Fund	\$	37,578,102
Adjustments to the Balance Sheet of the Governmental Fund to reconcile with the Statement of Net Position:		
Revenues were considered earned in the Statement of Net Position in the current period, but are considered deferred in the governmental funds.		<u>1,294,264</u>
 Total Net Position - Governmental Activities	 \$	 <u><u>38,872,366</u></u>

The accompanying notes are an integral part of the financial statements.

**STANISLAUS COUNCIL OF GOVERNMENTS  
 MEASURE L - CITY OF MODESTO  
 STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCE  
 GOVERNMENTAL FUND  
 FOR THE YEAR ENDED JUNE 30, 2023**

**REVENUES**

Measure L funds	\$ 12,810,131
Investment earnings (losses)	286,390
	13,096,521
Total Revenues	13,096,521

**EXPENDITURES**

Public ways and facilities	8,285,897
	8,285,897
Total Expenditures	8,285,897
Net Change in Fund Balance	4,810,624
Fund Balance, Beginning of Year	32,767,478
Fund Balance, End of Year	\$ 37,578,102

Reconciliation of the Statement of Revenues, Expenditures and Changes  
 in Fund Balance of the Governmental Fund to the Statement of Activities:

Net change in Fund Balance - Governmental Fund	\$ 4,810,624
--	--------------

Adjustments to the Statement of Revenues, Expenditures and  
 Changes in Fund Balance of the Governmental Fund to reconcile  
 with the Statement of Activities:

Revenues were considered earned in the Statement of Net Position in the current period, but are considered deferred in the current year governmental funds.	1,294,264
Change in Net Position - Governmental Activities	\$ 6,104,888

The accompanying notes are an integral part of the financial statements.

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE- BUDGET TO ACTUAL (GAAP)-  
SPECIAL REVENUE FUND  
FOR THE YEAR ENDED JUNE 30, 2023**

	Budgeted Amounts		Actual (GAAP Basis)	Variance with Final Budget
	Original	Final		
<b>RESOURCES (INFLOWS)</b>				
Measure L funds	\$ 11,211,151	\$ 13,978,043	\$ 12,810,131	\$ (1,167,912)
Investment earnings (losses)	-	-	286,390	286,390
Total Resources (Inflows)	<u>11,211,151</u>	<u>13,978,043</u>	<u>13,096,521</u>	<u>(881,522)</u>
<b>CHARGES TO APPROPRIATIONS (OUTFLOWS)</b>				
Streets and roads	7,593,276	13,618,717	5,533,300	8,085,417
Bike and pedestrian	1,375,000	1,763,610	1,128,495	635,115
Traffic management	925,057	1,238,942	1,624,102	(385,160)
Total Charges to Appropriations (Outflows)	<u>9,893,333</u>	<u>16,621,269</u>	<u>8,285,897</u>	<u>8,335,372</u>
Net Change in Fund Balance	<u>\$ 1,317,818</u>	<u>\$ (2,643,226)</u>	4,810,624	<u>\$ 7,453,850</u>
Fund Balance, Beginning of Year			<u>32,767,478</u>	
Fund Balance, End of Year			<u>\$ 37,578,102</u>	

The accompanying notes are an integral part of the financial statements.

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements present only the City of Modesto’s Measure L Fund and are not intended to present fairly the financial position, changes in financial position, or cash flows of the City of Modesto, California (the City) as a whole in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity: The City of Modesto’s Measure L Fund (the Measure L Fund), is a special revenue fund of the City. Stanislaus Council of Governments (StanCOG) is the regional transportation planning agency and the metropolitan planning organization of Stanislaus County, which oversees the Measure L Initiative. Measure L provides for the implementation of the Expenditure Plan as approved and adopted by StanCOG, which provides funding for countywide local street and road improvements, arterial street widening, signalization, pedestrian, bicyclist and driver safety improvements. These needed improvements are funded by Measure L, the one-half of one percent retail transactions and use tax established for a twenty-five-year period, April 1, 2017 – March 31, 2042. The revenues will be deposited in a special fund, used solely for the transportation projects, improvements and programs described in the Expenditure Plan which is considered a part of Ordinance, and incorporated into Measure L Policies and Procedures. The City’s Department of Public Works and Planning staff provides the necessary services such as maintenance and accounting to the Measure L Fund on a reimbursement basis with no allocation of payroll expenses.

Measurement Focus, Basis of Accounting and Financial Statement Presentation: The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the Measure L fund activities. The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

- Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements are met.

- Governmental Fund Financial Statements

Governmental fund financial statements (i.e., Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance) are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Revenues susceptible to accrual are property taxes, interest on investments, and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. A one-year availability period is used for all other revenues. Interest on invested funds is recognized when earned. Intergovernmental revenues that are reimbursements for specific expenditures are recognized when all eligibility requirements are met. Expenditures generally are recorded when a liability is incurred, as under accrual accounting; however, debt service expenditures are recorded only when payment is due.

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
NOTES TO FINANCIAL STATEMENTS (continued)**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued): Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Measure L Fund reports one major governmental fund:

The **Special Revenue Fund** is the primary operating fund and accounts for all financial resources of the Measure L Fund of the City.

The Measure L Fund adopts annual appropriated budgets for its special revenue fund, which is a major fund. Budgetary comparison schedules have been provided for this fund to demonstrate compliance with the budgets.

Cash and Investments: In order to maximize the flexibility of its investment program and to aid in cash budgeting, the City pools the cash of all funds, except for monies deposited with fiscal agents in accordance with related bond indentures. The cash and investments balance in each fund represents that fund's equity share of the City's cash and investment pool, as the City places no restrictions on the deposit account for the participating funds.

Interest income earned on pooled cash and investments is allocated quarterly. Interest income on restricted cash and investments with fiscal agents is credited directly to the related fund.

Accounts Receivable: The Measure L Fund utilizes the allowance method of accounting for and reporting uncollectible or doubtful accounts. At June 30, 2023, management considered all accounts to be fully collectible and, therefore, no allowance was recorded in the accompanying financial statements.

Accounts Payable: Certain costs are incurred by the Measure L Fund during the current reporting period but are not paid until after the beginning of the next fiscal period. These costs are reported as accounts payable in the financial statements. The Measure L Fund current accounts payable balance is \$0 as of June 30, 2023.

Net Position: Net position represents the residual interest of all assets after liabilities are deducted. In accordance with GASB Statement No. 34, the fund equity section on the Statement of Net Position was combined to report total net position and present it in three broad components: net investment in capital assets, restricted, and unrestricted. Net position, net investment in capital assets, includes capital assets net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. Net position is restricted when constraints are imposed by third parties or by law through constitutional provisions or enabling legislation. All other net position is unrestricted. The Measure L Fund's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Management's Use of Estimates: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
NOTES TO FINANCIAL STATEMENTS (continued)**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Deferred Outflows and Inflows of Resources: Pursuant to GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the Measure L Fund recognizes deferred outflows and inflows of resources.

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is defined as a consumption of net position by the Measure L Fund that is applicable to a future reporting period.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources is defined as an acquisition of net position by the Measure L Fund that is applicable to a future reporting period. Deferred inflows of resources reported by the Measure L Fund consist of intergovernmental revenues earned, but not yet received.

Fund Balance: In the fund financial statements, in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned based primarily on the extent to which the Measure L Fund is bound to honor constraints on how specific amounts can be spent.

- *Nonspendable* – Amounts that are not in spendable form (such as inventory) or are required to be maintained intact. The Measure L Fund did not have any nonspendable resources as of June 30, 2023.
- *Restricted* – Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation. The Measure L Fund considers all of its resources to be restricted.
- *Committed* – Amounts constrained to specific purposes by the Measure L Fund itself, using its highest level of decision-making authority (City Council). To be reported as committed, amounts cannot be used for any other purpose unless the City Council takes the same highest-level action to remove or change the constraint. The Measure L Fund did not have any committed resources as of June 30, 2023.
- *Assigned* – Amounts the Measure L Fund intends to use for a specific purpose. Intent can be expressed by the Measure L Fund or by an official or body to which the City Council delegates the authority. The Measure L Fund did not have any assigned resources as of June 30, 2023.
- *Unassigned* – Amounts that are available for any purpose. The Measure L Fund did not have any unassigned resources as of June 30, 2023.

The Measure L Fund establishes and modifies or rescinds fund balance commitments by passage of an ordinance or policy. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget as a designation or commitment of the fund, such as approved contracts. Assigned fund balance is established by the Measure L Fund through adoption or amendment of the budget or future year budget plan as intended for a specific purpose. The Measure L Fund's policy is to first apply restricted, committed or assigned resources when an expense is incurred for purposes for which both restricted, committed or assigned and unassigned fund balance is available.

Governmental Accounting Standards Update: During the year ending June 30, 2023, the Measure L Fund implemented the following standards with no financial impact:

GASB Statement No. 91 – *Conduit Debt Obligations*. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. Subsequent to issuance, GASB Statement No. 95 postponed the requirements of this statement to reporting periods beginning after December 15, 2021.

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
NOTES TO FINANCIAL STATEMENTS (continued)**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Governmental Accounting Standards Update (continued):

GASB Statement No. 93 – *Replacement of Interbank Offered Rates*. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. Subsequent to issuance, GASB Statement No. 95 postponed the certain requirements of this statement to reporting periods beginning after June 15, 2022.

GASB Statement No. 94 – *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The requirements of this statement are effective for reporting periods beginning after June 15, 2022.

GASB Statement No. 96 – *Subscription-Based Information Technology Arrangements*. The requirements of this statement are effective for reporting periods beginning after June 15, 2022.

GASB Statement No. 98 – *The Annual Comprehensive Financial Report*. The requirements of this statement are effective for reporting periods beginning after December 15, 2021.

GASB Statement No. 99 – *Omnibus 2022*. The requirements of this statement are effective for reporting periods beginning after June 15, 2022.

Released GASB Statements to be implemented in future financial statements are as follows:

GASB Statement No. 100 – *Accounting Changes and Error Corrections*. The requirements of this statement are effective for reporting periods beginning after June 15, 2023.

GASB Statement No. 101 – *Compensated Absences*. The requirements of this statement are effective for reporting periods beginning after December 15, 2023.

Subsequent Events: In compliance with accounting standards, management has evaluated events that have occurred after year-end to determine if these events are required to be disclosed in the financial statements. Management has determined that no events require disclosure in accordance with accounting standards. These subsequent events have been evaluated through December 15, 2023, which is the date the financial statements were available to be issued.

**NOTE 2 – CASH AND INVESTMENTS**

Cash and investments as of June 30, 2023 are classified in the accompanying financial statements as follows:

Statement of Net Position:

Cash and investments	\$ 35,179,554
Total cash and investments	<u>\$ 35,179,554</u>

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
NOTES TO FINANCIAL STATEMENTS (continued)**

**NOTE 2 – CASH AND INVESTMENTS (continued)**

Summary of Deposits:

Cash and investments as of June 30, 2023 consist of the following:

Deposits with City of Modesto	\$	35,179,554
		35,179,554
Total cash and investments	\$	35,179,554

See the City of Modesto’s Annual Comprehensive Financial Report (ACFR) for disclosures related to risks and fair value measurements.

**NOTE 3 – RISK MANAGEMENT**

The Measure L Fund is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City provides coverage for these losses through commercial insurance policies and/or through participation in the City of Modesto program. Refer to the City of Modesto’s ACFR for additional information.

**NOTE 4 – COMMITMENTS AND CONTINGENCIES**

Commitments and contingencies, undeterminable in amount, include normal recurring pending claims and litigation. In the opinion of management, based upon discussion with legal counsel, there is no pending litigation which is likely to have a material adverse effect on the financial position of the Measure L Fund.

**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS AND THE MEASURE L PROGRAM**

To the Policy Board  
Stanislaus Council of Governments

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and certain provisions of the Measure L: Local Road First Transportation Funding Measure (the *Measure L Program*), issued by the Stanislaus Council of Governments acting as the Stanislaus County Transportation Authority, the financial statements of the governmental activities and major fund of the Measure L Fund of the City of Modesto (the Measure L Fund), as of and for the year ended June 30, 2023, the budgetary comparison schedule for the special revenue fund and the related notes to the financial statements, which collectively comprise the Measure L Fund’s basic financial statements, and have issued our report thereon dated December 15, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Measure L Fund’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Measure L Fund’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Measure L Fund’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Measure L Fund’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements.

However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HENDERSON CPAs INC.

A handwritten signature in black ink that reads "Henderson CPAs". The letters are cursive and somewhat stylized, with the "H" and "C" being particularly prominent.

Fresno, California  
December 15, 2023

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO**

---

**SUPPLEMENTAL SCHEDULE**

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
SCHEDULE OF EXPENDITURES BY PROJECT  
FOR THE YEAR ENDED JUNE 30, 2023**

Category	Project Number	Project Name	Project to Date Measure L			
			Expense Budget - Local Control Measure L	FY 22-23 Local Control Measure L Expenses	Local Control Expenses through 6/30/2023	Budget Remaining for Future Fiscal Years
Local Streets & Roads	100806	2016 Pavement Rehab Project	\$ 176,106	\$ 112,534	\$ 176,106	\$ -
Local Streets & Roads	100942	Paradise Road Improvements	415,000	45,156	45,156	369,844
Local Streets & Roads	100966	Pelandale from Sisk to Dale	487,249	-	487,249	-
Local Streets & Roads	101036	Carpenter Street Improvements	2,628,392	-	2,628,392	-
Local Streets & Roads	101037	Lakewood Street Improvements	2,365,558	-	2,365,558	-
Local Streets & Roads	101038	Wylie,Floyd,Carver Improvements	2,250,469	-	2,250,469	-
Local Streets & Roads	101042	Paradise Road ATP - Construction Portion	7,847,122	637,847	637,847	7,209,275
Local Streets & Roads	101088	Standiford Avenue Pavement Rehab	2,788,144	-	2,788,144	-
Local Streets & Roads	101118	Claus Road Pavement Rehab	1,183,203	-	1,183,203	-
Local Streets & Roads	101120	Village One Slurry Seal	2,554,544	-	2,554,544	-
Local Streets & Roads	101141	Downtown Master Plan	108,450	-	108,450	-
Local Streets & Roads	101157	Tuolumne Blvd. Pavement Rehab	2,502,283	-	-	2,502,283
Local Streets & Roads	101168	Scenic Dr Pavement Rehab Phase 1 (Lakewood to Claus)	1,345,720	2,164	1,243,944	101,776
Local Streets & Roads	101169	Scenic Dr Pavement Rehab Phase 2 (Downey to	6,035,580	236,134	434,705	5,600,875
Local Streets & Roads	101170	Tully Road Pavement Rehab	2,011,496	-	2,011,496	-
Local Streets & Roads	101171	Coffee Road Pavement Rehab Phase 1	3,186,604	-	3,186,604	-
Local Streets & Roads	101214	Granger Neighborhood Pavement Rehabilitation	360,000	29,856	299,831	60,169
Local Streets & Roads	101245	2020 Pvmnt Condition Survey	300,000	6,248	189,180	110,820
Local Streets & Roads	101246	Briggsmore-McHenry to Oakdale	5,374,090	1,432,373	1,800,838	3,573,252
Local Streets & Roads	101248	Orangeburg Ave. Pvmt Rehab Ph1	3,121,267	1,771,012	1,997,171	1,124,096
Local Streets & Roads	101249	Pelandale Nghbrhd Pvmt Maintenance	1,871,250	1,208,011	1,481,249	390,001
Local Streets & Roads	101295	9th St Corridor Improvements	3,956,776	-	-	3,956,776
Local Streets & Roads	101314	Coffee Road Pavement Rehab Phase 2	2,748,500	744	14,404	2,734,096
Local Streets & Roads	101315	Dale Road Pavement Rehabilitation	2,185,000	-	26,816	2,158,184
Local Streets & Roads	101392	Orangeburg Ave. Pvmt Rehab Ph2	1,736,500	51,221	51,221	1,685,279
<b>Total Local Streets and Roads</b>			<b>\$ 59,539,303</b>	<b>\$ 5,533,300</b>	<b>\$ 27,962,577</b>	<b>\$ 31,576,726</b>

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
SCHEDULE OF EXPENDITURES BY PROJECT (continued)  
FOR THE YEAR ENDED JUNE 30, 2023**

Category	Project Number	Project Name	Project to Date Measure L			
			Expense Budget - Local Control Measure L	FY 22-23 Local Control Measure L Expenses	Local Control Expenses through 6/30/2023	Budget Remaining for Future Fiscal Years
Traffic Management	100634	Upgrade Traffic Signals - 2013	\$ 169,432	\$ -	\$ 169,432	\$ -
Traffic Management	100719	Traffic Signals 2013 (Ros/Bel)	-	-	-	-
Traffic Management	100720	Traffic Signals 2013 (Pres/Mt. Vrn)	122,080	-	122,080	-
Traffic Management	100884	Emergency Vehicle Pre-Emption	61,500	-	61,500	-
Traffic Management	100990	System Safety Analysis Program	32,500	393	30,411	2,089
Traffic Management	101039	Task Force for School Safety	46,187	11,834	46,187	-
Traffic Management	101040	Orville Wright Elementary Improve.	586,702	6,111	540,195	46,507
Traffic Management	101043	Replace Traffic Controllers	584,437	-	584,437	-
Traffic Management	101066	New Signal Oakdale/Claratina	110,000	11,260	11,260	98,740
Traffic Management	101089	Tully Road Safety Improvement	511,183	3,435	38,229	472,954
Traffic Management	101122	Install 2 Flashing Beacons	9,970	-	9,970	-
Traffic Management	101123	Fiber Drop Traffic Signal Cabinet	420,372	14,366	240,156	180,216
Traffic Management	101124	Replace 35 Traffic Controllers	178,250	-	150,149	28,101
Traffic Management	101125	Traffic Signal Analysis Study	243,270	-	243,270	-
Traffic Management	101157	Tuolumne Blvd. Pavement Rehab	1,023,610	-	-	1,023,610
Traffic Management	101172	School Safety Program Study	250,000	40,061	174,148	75,852
Traffic Management	101173	School Area All Stop Beacon	48,000	-	48,000	-
Traffic Management	101174	Advance School Zone Beacons at 13 Schools	129,983	4,972	129,983	-
Traffic Management	101175	School Crosswalk Beacon	986,861	906,870	962,050	24,811
Traffic Management	101176	Upgrade Crosswalk to RRFB	37,456	-	37,456	-
Traffic Management	101177	Upgrade RRFB - Elliot School	19,670	-	19,670	-
Traffic Management	101178	Neighborhood Traffic Calming	1,150,000	133,559	193,522	956,478
Traffic Management	101179	HAWK System at Hetch-Hetchy on Tully and Prescott	470,711	-	25,846	444,865
Traffic Management	101192	Upgrade ATMS - 2019	439,628	286,797	286,797	152,831
Traffic Management	101221	School Safety Program Study - Projects	1,075,000	8,379	8,379	1,066,621
Traffic Management	101242	Install Video Detection	399,971	-	399,971	-
Traffic Management	101247	Virginia Corridor Trail Maintenance	258,900	53,380	53,380	205,520
Traffic Management	101316	Adaptive Traffic Control Software	700,000	-	-	700,000

**STANISLAUS COUNCIL OF GOVERNMENTS  
MEASURE L - CITY OF MODESTO  
SCHEDULE OF EXPENDITURES BY PROJECT (continued)  
FOR THE YEAR ENDED JUNE 30, 2023**

Category	Project Number	Project Name	Project to Date Measure L			
			Expense Budget - Local Control Measure L	FY 22-23 Local Control Measure L Expenses	Local Control Expenses through 6/30/2023	Budget Remaining for Future Fiscal Years
Traffic Management	101317	Fiber Drop Carpenter/Prescott/Maze	40,000	13,927	18,597	21,403
Traffic Management	101318	Fiber Drop Downtown Corridors - G St. and H St.	30,000	11,812	16,261	13,739
Traffic Management	101322	Claus Road Signal Coordination	138,750	7,170	21,622	117,128
Traffic Management	101323	Scenic Drive Signal Coordination	185,000	5,815	20,798	164,202
Traffic Management	101383	Oakdale Road Improvement	66,390	5,788	5,897	60,493
Traffic Management	101384	Sylvan/Standiford PHB's	61,150	10,040	10,133	51,017
Traffic Management	101394	All-Way Stop Beacons - Closed	45,379	45,379	45,379	-
Traffic Management	101395	Traffic Safety Analysis	195,000	40,567	40,567	154,433
Traffic Management	101397	Fiber Drop Sisk Road	30,000	2,065	2,065	27,935
Traffic Management	101482	SS4A Action Plan	-	122	122	(122)
<b>Total Traffic Management</b>			<b>\$ 10,857,342</b>	<b>\$ 1,624,102</b>	<b>\$ 4,767,919</b>	<b>\$ 6,089,423</b>
Bike and Pedestrian	100882	MJC Bike Path Phase 2	\$ 202,047		\$ 202,047	\$ -
Bike and Pedestrian	101041	Active Transportation Plan	300,000	27,054	269,388	30,612
Bike and Pedestrian	101042	Paradise Road ATP	465,718		25,000	440,718
Bike and Pedestrian	101073	Carver/Bangs-Pelandale/Snyder Bike Trail System	205,591		-	205,591
Bike and Pedestrian	101126	Dry Creek Trail Maintenance	685,000	41,537	651,027	33,973
Bike and Pedestrian	101180	Dry Creek Trail Pavement Rehab & ADA Upgrade Phase II	1,447,967	42,311	54,416	1,393,551
Bike and Pedestrian	101247	Virginia Corridor Trail Maintenance	830,683	666,145	713,894	116,789
Bike and Pedestrian	101250	Neighborhood ADA Program	695,534	351,448	358,554	336,980
Bike and Pedestrian	101295	9th St Corridor Improvements	850,057	-	-	850,057
Bike and Pedestrian	101391	Nghbrhd ADA Imp Program II	75,000	-	-	75,000
<b>Total Bike and Pedestrian</b>			<b>\$ 5,757,597</b>	<b>\$ 1,128,495</b>	<b>\$ 2,274,326</b>	<b>\$ 3,483,271</b>
<b>Grand Total</b>			<b>\$ 76,154,242</b>	<b>\$ 8,285,897</b>	<b>\$ 35,004,822</b>	<b>\$ 41,149,420</b>